

## General Assembly

## **Amendment**

February Session, 2010

LCO No. 3699

\*HB0532603699SR0\*

Offered by:

SEN. MCKINNEY, 28<sup>th</sup> Dist. SEN. FASANO, 34<sup>th</sup> Dist. SEN. RORABACK, 30<sup>th</sup> Dist.

To: Subst. House Bill No. **5326** 

File No. 586

Cal. No. 416

## "AN ACT CONCERNING THE APPOINTMENT OF INVESTMENT PERSONNEL BY THE TREASURER."

- 1 In line 2 after the comma insert "as amended by this act,"
- 2 After the last section, add the following and renumber sections and
- 3 internal references accordingly:
- 4 "Sec. 501. (NEW) (Effective January 1, 2011) (a) There is created a
- 5 board of trustees of the Connecticut retirement and trust funds defined
- 6 in section 3-13c of the general statutes, which shall be composed of the
- 7 following members: one member appointed by the Governor to a term
- 8 of six years which term shall commence July 1, 2010; one member
- 9 appointed by the speaker of the House of Representatives to a term of
- six years which term shall commence July 1, 2010; one by the president
- 11 pro tempore of the Senate for a term of six years which term shall
- 12 commence July 1, 2010; one by the minority leader of the House of
- 13 Representatives to a term of four years which term shall commence

14 July 1, 2010; one by the minority leader of the Senate to a term of four 15 years, which term shall commence July 1, 2010; one member appointed 16 by the leaders of the teachers' unions to a term of two years which 17 term shall commence July 1, 2010; and, one member appointed by the 18 leaders of the state employees' unions to a term of two years which 19 term shall commence July 1, 2010. Each subsequent appointment shall 20 be made for a term of six years. Each member of the board shall serve 21 until a successor is appointed and has been qualified. Each member, 22 except those members who represent the teachers' and state 23 employees' unions, shall have a minimum of fifteen years experience 24 in direct management, analysis or supervision of the investment of 25 financial assets, of which five years of such experience shall be at a 26 senior level with assets of a minimum of one billion dollars. No two 27 members of the board may be employed by the same firm or business. 28 For the purposes of this section, "teachers' union" means a 29 representative organization for certified professional employees, as 30 defined in section 10-153b of the general statutes, and "state 31 employees' union" means an organization certified to represent state 32 employees, pursuant to section 5-275 of the general statutes.

- (b) Each member of the board shall be a fiduciary of the trust funds as defined in section 3-13c of the general statutes and shall discharge any duties with respect to such trust funds (1) solely in the interests of the beneficiaries of the trust funds and the participants in the systems whose funds comprise the trust funds, (2) for the exclusive purpose of providing benefits to participants and beneficiaries and defraying reasonable expenses of administering the trust funds, (3) with the care, skill, prudence and diligence under the circumstances then prevailing that a prudent person acting in a like capacity and familiar with such matters would use in the conduct of an enterprise of like character and with like purposes, and (4) by diversifying the investments of the trust funds so as to minimize the risk of large losses, unless under the circumstances it is clearly not prudent to do so.
- (c) No member of the board whose actions comply with the standard of care required by subsection (b) of this section shall be held

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personally liable for losses suffered by the trust funds as a result of investment decisions made pursuant to chapter 32 of the general statutes. Members of the board shall be deemed to be public officials for purposes of the code of ethics as contained in sections 1-79 to 1-90, inclusive, of the general statutes.

- (d) No member, any organization or business with which such member is associated, or any corporate affiliate of such business or organization shall directly or indirectly contract with or provide services involving the investment of trust funds of the state of Connecticut during such member's service on the board of trustees or for two years thereafter.
- 59 (e) The board shall select a chairperson from among the members 60 who shall serve as chairperson at the pleasure of the majority of the 61 board. A majority of the members of the board shall constitute a 62 quorum for the transaction of business, provided that no decision may 63 be made with respect to investment of state funds with fewer than four 64 affirmative votes. Votes by members on investment decisions and 65 investment policies shall be recorded in the minutes of each meeting. 66 Members of the board shall receive an allowance of five hundred 67 dollars per board meeting attended, provided that no member shall 68 receive more than a total of five hundred dollars for meetings on any 69 one day. Members shall also receive reimbursement for all expenses 70 incurred in the performance of duties as members of the board. The 71 board shall meet at least once in each calendar quarter and at such 72 other times as the chairperson deems necessary or upon request of a 73 majority of the board members.
  - (f) The State Treasurer shall present suitable investment opportunities including opportunities to contract with investment managers to the board of trustees for their consideration and approval. No member of the board shall present an investment proposal to the board. The board may retain professional investment counsel to evaluate proposals made by the Treasurer, provided that any investment counsel so retained shall be deemed to be a state employee

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for purposes of the code of ethics as contained in sections 1-79 to 1-90, inclusive, of the general statutes.

- (g) Upon approval of the board of trustees of an investment opportunity or investment manager recommended by the State Treasurer, the board shall direct the Treasurer or such other person as the board deems appropriate to effectuate such investment of state funds. Such investment shall be deemed to be in the custody of the state treasurer for administrative purposes. The board shall approve all such investments prior to the investment of any of the state's trust or other funds, provided that board approval shall not be required for investments made by an investment manager who has been approved by the board.
- 93 Sec. 502. Section 3-13a of the 2010 supplement to the general statutes 94 is repealed and the following is substituted in lieu thereof (*Effective* 95 *January* 1, 2011):
  - (a) The Treasurer shall [, with the advice and consent of the Investment Advisory Council, appoint a chief investment officer for the Connecticut retirement pension and trust funds, who shall serve at the pleasure of the Treasurer and whose compensation shall be determined by the Treasurer within a salary range established by the Treasurer in consultation with the Investment Advisory Council. The provisions of section 4-40 shall not apply to the compensation of said officer. Said officer shall be sworn to the faithful discharge of duties under law. Said officer shall, under the direction of the Treasurer and subject to the provisions of sections 3-13 to 3-13d, inclusive, and 3-31b, advise the Treasurer on [investing] investment opportunities including opportunities to contract with investment managers for the [trust] funds of the state and shall assist the Treasurer in presenting investment opportunities to the board of trustees for approval. Said officer shall also perform such other duties as the Treasurer may direct. In addition to said officer, the Treasurer may [, with the advice and consent of the Investment Advisory Council,] appoint a deputy chief investment officer, whose compensation shall be determined by the

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114 Treasurer within salary ranges established by the Treasurer in

- 115 consultation with the Investment Advisory Council and that shall not
- 116 be subject to the provisions of section 4-40, principal investment
- officers, investment officers and other personnel to assist said chief
- investment officer, which officers and other personnel shall serve at
- the pleasure of the Treasurer.
- 120 (b) The Treasurer may retain professional investment counsel to
- 121 evaluate and recommend to the Treasurer changes in the portfolio of
- 122 the state's trust and other funds. Said counsel shall inform the
- 123 Treasurer of suitable investment opportunities and shall investigate
- the investment merit of any security or group of securities.
- 125 (c) The cost of operating the investment department including the
- 126 cost of personnel and professional investment counsel retained under
- sections 3-13 to 3-13d, inclusive, and 3-31b shall be paid by the
- 128 Treasurer charging the income derived from the trust funds.
- Sec. 503. (NEW) (Effective from passage) (a) The Treasurer shall not
- direct the payment of any third party fees to any person other than
- 131 third party fees paid in connection with state bond sales or fees
- 132 permitted by the Internal Revenue Code in connection with
- 133 guaranteed investment contracts related to debt issuance.
- 134 (b) Neither the Treasurer, nor any agent or employee of the
- 135 Treasurer, shall make personal use of any credit or thing of value given
- 136 by a broker or firm in connection with the investment of state funds.
- 137 Sec. 504. (NEW) (Effective from passage) (a) No person may, directly
- or indirectly, pay a finder's fee to any person in connection with any
- investment transaction involving the state or any political subdivision
- of the state. No person may, directly or indirectly, receive a finder's fee
- in connection with any investment transaction involving the state or
- any political subdivision of the state.
- (b) For purposes of this section:

(1) "Finder's fee" means compensation in the form of cash, cash equivalents or other things of value paid or received in connection with an investment transaction to which the state, any political subdivision of the state or any quasi-public agency, as defined in section 1-120 of the general statutes, is a party for any services, and includes, but is not limited to, any fee paid for lobbying, as defined in subsection (k) of section 1-91 of the general statutes.

- (2) "Finder's fee" does not mean (A) compensation earned for the rendering of investment services as defined in subsection (f) of section 9-333n of the general statutes, (B) marketing fees or due diligence fees earned by the payee in connection with the offer, sale or purchase of any security or investment interest, as defined in regulations which shall be adopted by the Treasurer in accordance with the provisions of chapter 54 of the general statutes, or (C) paid to persons who are investment professionals engaged in the ongoing business of representing investment managers.
- 160 (3) "Investment professional" means an individual or firm whose primary business is bringing together institutional investors and investment opportunities and who (A) is a broker-dealer or investment advisor licensed or registered (i) under the Connecticut Uniform Securities Act; (ii) with the Securities and Exchange Commission, in accordance with the Investment Advisors' Act of 1940 or the Securities Exchange Act of 1934; or (iii) with the National Association of Securities Dealers in accordance with the Securities Exchange Act of 1934, or (B) meets criteria for individuals or firms who may appropriately receive finder's fees which criteria are established by the Ethics Commission, in consultation with the Treasurer, in regulations adopted in accordance with the provisions of chapter 54 of the general statutes.
  - Sec. 505. (NEW) (Effective from passage) (a) Any person who violates any provision of section 504 of this act shall be assessed a civil penalty not to exceed ten thousand dollars, to be fixed by the court, for each violation.

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(b) The Attorney General, upon complaint of the Treasurer, shall institute a civil action in the superior court for the judicial district of Hartford to recover any such penalty. In determining the amount of any penalty assessed under this section, the court may consider the nature, circumstances, extent and gravity of the violation, the person's prior history of violations, the economic benefit resulting to the person from the violation, and such other factors deemed appropriate by the court.

Sec. 506. (NEW) (Effective from passage) (a) No Treasurer, during the term for which such Treasurer was elected, may solicit contributions as defined in section 9-333b of the general statutes for any candidate for the office of Governor, Lieutenant Governor, Secretary of the State, Treasurer, Attorney General, Comptroller, state senator or state representative from any (1) political committee established by a firm that provides investment services for brokerage, underwriting and financial advisory activities which are in the statutory and constitutional purview of the Treasurer and to which the Treasurer pays compensation, expenses, or fees or issues a contract; (2) individual who is an owner of or partner in a firm that provides investment services for brokerage, underwriting and financial advisory activities which are in the statutory and constitutional purview of the Treasurer and to which the Treasurer pays compensation, expenses or fees or issues a contract; or (3) individual who is employed by any firm that provides investment services for brokerage, underwriting and financial advisory activities which are in the statutory and constitutional purview of the Treasurer and to which the Treasurer pays compensation, expenses, or fees or issues a contract, as a manager, officer, director, partner or other employee with managerial or discretionary responsibilities to invest or manage funds or provide investment services for brokerage, underwriting and financial advisory activities.

(b) No candidate for the office of Governor, Lieutenant Governor, Secretary of the State, Treasurer, Attorney General, Comptroller, state senator or state representative may accept contributions, as defined in

211 section 9-333b of the general statutes, from any (1) political committee 212 established by a firm that provides investment services for brokerage, 213 underwriting and financial advisory activities which are in the 214 statutory and constitutional purview of the Treasurer and to which the 215 Treasurer pays compensation, expenses, or fees or issues a contract; (2) 216 individual who is an owner of or partner in a firm that provides 217 investment services for brokerage, underwriting and financial 218 advisory activities which are in the statutory and constitutional 219 purview of the Treasurer and to which the Treasurer pays 220 compensation, expenses or fees or issues a contract; or (3) individual 221 who is employed by any firm that provides investment services for 222 brokerage, underwriting and financial advisory activities which are in 223 the statutory and constitutional purview of the Treasurer and to which 224 the Treasurer pays compensation, expenses or fees or issues a contract, 225 as a manager, officer, director, partner or other employee with 226 managerial or discretionary responsibilities to invest or manage funds 227 or provide investment services for brokerage, underwriting and 228 financial advisory activities if such contribution was solicited by a 229 State Treasurer during the term for which he was elected.

(c) For purposes of this section "investment services" means legal services, investment banking services, investment advisory services, underwriting services, financial advisory services or brokerage firm services.

Sec. 507. (NEW) (*Effective from passage*) No Treasurer or former Treasurer may seek, negotiate for or accept employment with any party to a contract for investment services valued at more than fifty thousand dollars if the Treasurer authorized, negotiated, renegotiated or awarded such contract for a period of two years from the date of the authorization, negotiation, renegotiation or award of the contract, or for two years from the expiration of the term for which the Treasurer was elected, whichever is later."

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